

**TOWN OF UPTON, MASSACHUSETTS**

Report on Examination of  
Basic Financial Statements  
and Additional Information  
Year Ended June 30, 2015

Report on Internal Control  
Over Financial Reporting and  
On Compliance and Other Matters  
Year Ended June 30, 2015

# TOWN OF UPTON, MASSACHUSETTS

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## **INDEPENDENT AUDITORS' REPORT**

The Honorable Members of the Board of Selectmen  
Town of Upton, Massachusetts

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Upton, Massachusetts, (the "Town") as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Town as of June 30, 2015, and the respective changes in financial position and where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

## Restatement

We audited the Town's basic financial statements for the year ended June 30, 2014, for which we issued an unmodified opinion dated January 30, 2015. As discussed in Note V to the financial statements, the Town adopted GASB Statement No. 68, *Accounting and Financial Reporting for Pensions — An Amendment of GASB Statement No. 27*. In connection with the adoption of this accounting standard, previously reported total net position in the governmental activities and business-type activities in the Statement of Net Position were restated. Our opinion was not modified with respect to this matter.

## Other Matters

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedules of the Town's proportionate share of net pension liability and contributions to pension plan, the funding progress and contribution funding for other postemployment benefits, and budgetary comparison information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 3, 2016, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contract, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

*Roselli Clark and Associates*

Roselli, Clark & Associates  
Certified Public Accountants  
March 3, 2016

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As the management of the Town of Upton, Massachusetts (the "Town"), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2015. We encourage readers to consider the information presented here in conjunction with their review of the basic financial statements, notes to the basic financial statements and required supplementary information.

### Financial Highlights

- The Town adopted an accounting standard relative to pension obligations in fiscal year 2015. As a result, the Town restated its June 30, 2014 net position in its statement of net position to include approximately \$5.8 million and \$0.6 million in net pension liabilities in its governmental activities and business-type activities, respectively.
- The Town's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by over \$53.0 million (*total net position*). This represented decrease of approximately \$0.2 million from the prior year. The Town reported a deficit of \$5.3 million in its unrestricted net position in its governmental activities at June 30, 2015, primarily as the result of the recording of over \$8.0 million in long-term obligations associated with other postemployment benefits and pension liabilities.
- As of the close of the current fiscal year, the Town's governmental funds balance sheet reported a combined ending fund balance surplus of over \$7.6 million, which is approximately \$1.9 million decrease from the prior year. This decrease was due almost entirely to the completion of the town hall renovation project in fiscal year 2015 and the Town's expenditures to complete this multiyear project. Of the ending fund balance, approximately \$1.4 million is *available for spending* at the government's discretion as *unassigned fund balance*. The remainder is earmarked for specific expenditures.
- At the end of the current fiscal year, the unassigned fund balance for the general fund was approximately 9.2% percent of the total general fund expenditures and the total general fund balance was approximately 15.3% of the total general fund expenditures.
- The Town's total long-term debt decreased by approximately \$1.2 million during the current fiscal year. This decrease was due to the normal, scheduled repayment of long-term obligations. The Town did not complete any long-term borrowings in fiscal year 2015. In addition, the Town has a \$0.3 million short-term borrowing in the form of a BAN outstanding at June 30, 2015, which was used to finance the purchase of a fire truck in fiscal year 2014.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-Wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the Town's finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all of the Town's assets and deferred outflows of resources and its liabilities and deferred inflows of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The *statement of activities* presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenue (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the Town include general government, public safety, highways and streets, sanitation, education through a regional district, community development, health and human services, culture and recreation, fringe benefits and debt service. The business-type activities of the Town include its water and sewer operations.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into two categories: governmental funds and proprietary funds.

Governmental funds distinguish fund balance between amounts that are considered nonspendable, such as fund balance associated with inventories, and other amounts that are classified based on the relative strength of the constraints that control the purposes for which specific amounts can be spent. Beginning with the most binding constraints, fund balance amounts are reported in the following classifications:

- Nonspendable—amounts that cannot be spent because they are either (a) not in spendable form (i.e., inventory or prepaid expenses) or (b) legally or contractually required to be maintained intact.
- Restricted—amounts constrained by external parties, constitutional provision, or enabling legislation.
- Committed—amounts constrained by a government using its highest level of decision-making authority.
- Assigned—amounts a government intends to use for a particular purpose.
- Unassigned—amounts that are not constrained at all will be reported in the general fund.

**Governmental Funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing

so, readers may better understand the long-term impact of the government's near-term financing decisions.

Reconciliations are provided in the basic financial statements to help the reader understand the differences.

The Town maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and the Community Preservation Fund. Beginning in fiscal year 2014, the Town separately presented as a major fund the activities relating to its town hall renovation, which was completed in fiscal year 2015; the Town does not expect to report this as a major fund in fiscal year 2016. Data from the other governmental funds are combined into a single, aggregated presentation.

The Town adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget. This schedule has been prepared as required supplementary information and can be found along with the corresponding notes to the financial statements.

**Proprietary Funds.** *Proprietary funds* are used to account for a government's ongoing organizations and activities which are similar to those often found in the private sector. The Town utilizes the proprietary funds to report activities of its enterprise funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Town uses enterprise funds to account for its water and sewer activities.

**Fiduciary Funds.** *Fiduciary funds* are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Government-Wide Financial Analysis**

The Town's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by over \$53.0 million (*total net position*). The Town reported a deficit of \$5.3 million in its unrestricted net position in its governmental activities at June 30, 2015, primarily as the result of the recording of over \$8.0 million in long-term obligations associated with other postemployment benefits and pension liabilities.

The condensed comparative statement of net position is as follows:

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total</b>	
	June 30,		June 30,		June 30,	
	2015	2014 (a)	2015	2014 (a)	2015	2014 (a)
<b><u>Assets</u></b>						
Current and other assets	\$ 9,908,376	\$ 12,691,631	\$ 1,912,681	\$ 1,854,888	\$ 11,821,057	\$ 14,546,519
Capital assets, net	50,769,434	49,491,298	12,839,004	13,040,888	63,608,438	62,532,186
Total Assets	60,677,810	62,182,929	14,751,685	14,895,776	75,429,495	77,078,705
<b><u>Deferred Outflows of Resources</u></b>						
Pensions	3,565	-	400	-	3,965	-
<b><u>Liabilities</u></b>						
Long term liabilities	14,815,266	15,298,282	6,759,344	7,229,974	21,574,610	22,528,256
Other liabilities	737,439	1,228,668	75,220	80,309	812,659	1,308,977
Total Liabilities	15,552,705	16,526,950	6,834,564	7,310,283	22,387,269	23,837,233
<b><u>Deferred Inflows of Resources</u></b>	-	-	-	-	-	-
<b><u>Net Position</u></b>						
Net investment in capital assets	44,202,434	42,274,198	7,105,903	6,651,287	51,308,337	48,925,485
Restricted	6,227,574	8,281,547	-	-	6,227,574	8,281,547
Unrestricted	(5,301,338)	(4,899,766)	811,618	934,206	(4,489,720)	(3,965,560)
Total Net Position	\$ 45,128,670	\$ 45,655,979	\$ 7,917,521	\$ 7,585,493	\$ 53,046,191	\$ 53,241,472

(a) As restated for the implementation of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*.

The largest portion of the Town's net position reflects its investment in capital assets (e.g. land, buildings, machinery, and equipment), less any related debt (netted down by those amounts expected to be reimbursed by the Commonwealth) used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net position (approximately \$6.3 million) represents resources that are subject to external restrictions on how they may be used. The remaining balance is referred to as *unrestricted net position*, and may be used to meet the government's ongoing obligations to citizens and creditors. The Town reports a deficit in unrestricted net position in its governmental activities, primarily as the result of the recording of over \$8.0 million in long-term obligations associated with other postemployment benefits and pension liabilities.



The condensed comparative statement of activities is as follows:

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	2015	2014	2015	2014	2015	2014
<b><u>Revenues</u></b>						
Program revenues:						
Charges for services	\$ 1,248,711	\$ 1,047,662	\$ 1,510,816	\$ 1,368,769	\$ 2,759,527	\$ 2,416,431
Operating grants and contributions	453,412	292,390	-	-	453,412	292,390
Capital grants and contributions	724,515	528,706	-	-	724,515	528,706
General revenues:						
Property taxes	17,015,555	16,549,687	-	-	17,015,555	16,549,687
Intergovernmental	473,754	472,956	57,881	68,431	531,635	541,387
Other	1,354,421	1,638,550	9,594	6,240	1,364,015	1,644,790
Total revenues	<u>21,270,368</u>	<u>20,529,951</u>	<u>1,578,291</u>	<u>1,443,440</u>	<u>22,848,659</u>	<u>21,973,391</u>
<b><u>Expenses</u></b>						
General government	1,778,475	1,356,845	-	-	1,778,475	1,356,845
Public safety	4,156,364	3,834,775	-	-	4,156,364	3,834,775
Education	10,786,275	10,432,057	-	-	10,786,275	10,432,057
Public works	3,420,382	3,075,127	-	-	3,420,382	3,075,127
Health and human services	391,692	432,625	-	-	391,692	432,625
Culture and recreation	582,219	564,664	-	-	582,219	564,664
Debt service	263,008	253,078	202,344	221,798	465,352	474,876
Water	-	-	592,742	502,165	592,742	502,165
Sewer	-	-	840,386	765,458	840,386	765,458
Total expenses	<u>21,378,415</u>	<u>19,949,171</u>	<u>1,635,472</u>	<u>1,489,421</u>	<u>23,013,887</u>	<u>21,438,592</u>
(Deficiency) excess in net assets before transfers	(108,047)	580,780	(57,181)	(45,981)	(165,228)	534,799
Transfers	<u>(419,262)</u>	<u>(402,815)</u>	<u>389,209</u>	<u>402,815</u>	<u>(30,053)</u>	<u>-</u>
Change in net position	(527,309)	177,965	332,028	356,834	(195,281)	534,799
Net position - beginning of year	45,655,979	51,308,696	7,585,493	7,834,532	53,241,472	59,143,228
Restatement (a)	<u>-</u>	<u>(5,830,682)</u>	<u>-</u>	<u>(605,873)</u>	<u>-</u>	<u>(6,436,555)</u>
Net position - end of year	<u>\$ 45,128,670</u>	<u>\$ 45,655,979</u>	<u>\$ 7,917,521</u>	<u>\$ 7,585,493</u>	<u>\$ 53,046,191</u>	<u>\$ 53,241,472</u>

(a) The Town adopted GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, in fiscal year 2015, which required a restatement to the June 30, 2014 unrestricted net position. See Note V to the financial statements.

**Governmental Activities.** During fiscal year 2015, Town property taxes made up approximately 80% of total revenues, which is consistent with the prior year's ratio. In actual dollars, the Town's property taxes increased approximately 3% which is consistent with Proposition 2 ½ and new growth increases. No other revenues were greater than 10% of total revenues in fiscal years 2015 or 2014.

The Town's largest expense category is education, which the Town continues to devote substantial resources towards. Education expenses totaled approximately 50% of total annual expenditures in fiscal year 2015, which is consistent with the prior year's ratio. Public safety expenses represented 19% of total annual expenditures for both fiscal year 2015 and 2014. Public works expenses represented 16% and 15% of total fiscal year 2015 and 2014 expenses, respectively. No other expense categories were greater than 10% in fiscal years 2015 or 2014.

**Business-Type Activities.** User charges represent the majority of the reported revenues in both fiscal years 2015 and 2014. Operating expenses in the Town's water and sewer enterprise funds consist

primarily of payroll and related personnel costs, normal operating costs, depreciation and interest expense.

### **Financial Analysis of the Government's Funds**

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the Town's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Town's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the close of the current fiscal year, the Town's governmental funds balance sheet reported a combined ending fund balance surplus of over \$7.6 million, which is approximately \$1.9 million decrease from the prior year. This decrease was due almost entirely to the completion of the town hall renovation project in fiscal year 2015 and the Town's expenditures to complete this multiyear project. Of the ending fund balance, approximately \$1.4 million is *available for spending* at the government's discretion as *unassigned fund balance*. The remainder is earmarked for specific expenditures.

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, the unassigned fund balance of the general fund was approximately \$1.8 million, while total fund balance was over \$2.9 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents approximately 9.2% of total general fund expenditures, while total fund balance represents approximately 15.3% of that same amount.

The Town's Community Preservation Fund is restricted for historical preservation and conservation of open space. At June 30, 2015, the Community Preservation Fund balance had nearly \$1.5 million that is restricted in its use. Beginning in fiscal year 2014, the Town began to separately report as a major fund the activities related to its town hall renovation project. The fund balance for this capital project fund decreased nearly \$2.0 million in fiscal year 2015 as the town hall renovation project was completed; its fund balance at June 30, 2015 was approximately \$129,000.

The remainder of the governmental funds are either (1) nonspendable due to being the corpus of an endowment in the amount of approximately \$130,000; (2) restricted due to constraints placed externally by third-parties in the amount of approximately \$3.3 million; or (3) reported as a deficit in the unrestricted fund balance in the amount of approximately \$386,000, which are expected to be satisfied through future grant receipts or from long-term borrowings.

**Proprietary Funds.** The Town's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. At the end of the year, net position of the water and sewer were approximately \$7.9 million in the aggregate.

### **General Fund Budgetary Highlights**

Differences between the original budget and the final amended budget were not significant. A budget to actual schedule for the general fund has been provided as required supplementary information.

## **Capital Asset and Debt Administration**

**Capital Assets.** As of June 30, 2015, the Town's investment in capital assets for its governmental and business-type activities approximated \$50.8 million and \$12.8 million, respectively. Governmental net fixed assets increased nearly \$1.3 million as 2015 capital additions of \$2.7 million exceeded 2015 depreciation expense of additions of approximately \$1.4 million. Business-type net fixed assets decreased by nearly \$0.3 million as 2015 depreciation expense of \$0.3 million exceeded modest 2015 capital additions.

Additional information on the Town capital assets can be found in the notes to the financial statements.

**Long-term Debt.** At the end of the current fiscal year, the Town had total debt outstanding of approximately \$12.4 million, which represents a decrease of approximately \$1.2 million from the prior year. This decrease was due to the normal, scheduled repayment of long-term obligations. The Town did not complete any long-term borrowings in fiscal year 2015.

In May 2015, the Town executed a one-year short-term borrowing in the form of a BAN to finance the purchase of a fire truck.

The Town's bond rating of "AA+" was set by Standard and Poor's Financial Services LLC in August 2013 and the Town continues to maintain this rating.

State statutes limit the amount of general obligation debt a governmental entity may issue to 5% of its total assessed valuation. The current debt limitation for the Town is approximately \$49.3 million, which is significantly in excess of the Town's outstanding general obligation debt.

Additional information on the Town's debt can be found in the notes to the financial statements.

## **Economic Factors and Next Year's Budgets and Rates**

- The Town's real estate tax base is made up predominantly of residential taxes, which in 2015 are approximately 94% of the entire levy. In addition, Chapter 580 of the Acts of 1980, more commonly referred to as Proposition 2 ½, limits the Town's ability to increase taxes in any one year by more than 2 ½% of the previous year's tax levy. The Town typically taxes at or near its levy limit annually.
- Consistent with both State and National indices, the Town's housing market experienced a downward trend from 2005 to 2010. Housing prices began to stabilize during fiscal year 2011 and have seen an upward trend for the past several fiscal years. As a result, the Town expects its housing market to continue to maintain or slightly outpace National indices. The median home price within the Town is significantly higher than the state-wide and national averages.
- Employment levels for the Town's residents continue to outpace state-wide and national averages. The Town's unemployment rate at June 30, 2015 was lower than the state-wide average of 4.7%.
- The Town's median household income is significantly higher than the state-wide and national averages.

All of these factors were considered in preparing the Town's budget for the 2016 fiscal year, which was adopted at Town Meeting in May 2015. The fiscal year 2016 tax rate, which reflects the adopted budget, was set on December 2, 2015.

### **Requests for Information**

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or request for additional financial information should be addressed to the Office of the Town Manager, 1 Main Street, Upton, MA 01568.

**TOWN OF UPTON, MASSACHUSETTS**

**STATEMENT OF NET POSITION**

**JUNE 30, 2015**

	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ 3,115,161	\$ 1,011,977	\$ 4,127,138
Investments	4,985,562	-	4,985,562
Receivables, net of allowance for uncollectible accounts:			
Real estate and personal property taxes	1,527,131	-	1,527,131
User charges and fees	61,017	586,910	647,927
Motor vehicle excise taxes	127,793	-	127,793
Intergovernmental	91,712	313,794	405,506
Land	4,590,304	-	4,590,304
Depreciable capital assets, net of accumulated depreciation	46,179,130	12,839,004	59,018,134
 Total Assets	 60,677,810	 14,751,685	 75,429,495
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pensions	3,565	400	3,965
<b>LIABILITIES</b>			
Current liabilities:			
Warrants and accounts payable	395,187	41,117	436,304
Retainage payable	25,125	-	25,125
Other liabilities	5,120	-	5,120
Accrued interest expense	-	34,103	34,103
Bond anticipation note payable	312,007	-	312,007
Noncurrent liabilities:			
Due in one year or less	666,000	598,300	1,264,300
Due in more than one year	14,149,266	6,161,044	20,310,310
 Total Liabilities	 15,552,705	 6,834,564	 22,387,269
<b>DEFERRED INFLOWS OF RESOURCES</b>	-	-	-
<b>NET POSITION</b>			
Net investment in capital assets	44,202,434	7,105,903	51,308,337
Restricted for:			
Nonexpendable funds	129,709	-	129,709
Expendable funds	2,788,291	-	2,788,291
Community preservation	1,588,661	-	1,588,661
MURSD stabilization	549,253	-	549,253
Other	1,171,660	-	1,171,660
Unrestricted	(5,301,338)	811,618	(4,489,720)
 Total Net Position	 \$ 45,128,670	 \$ 7,917,521	 \$ 53,046,191

See accompanying notes to basic financial statements.

**TOWN OF UPTON, MASSACHUSETTS**

**STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2015**

Functions/Programs	Expenses	Program Revenues			Net (Expenses) Revenues and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<u>Governmental Activities:</u>							
General government	\$ 1,778,475	\$ 289,545	\$ 247,810	\$ 195,448	\$ (1,045,672)		\$ (1,045,672)
Public safety	4,156,364	533,590	78,696	-	(3,544,078)		(3,544,078)
Education	10,786,275	-	19,248	-	(10,767,027)		(10,767,027)
Public works	3,420,382	15,675	-	529,067	(2,875,640)		(2,875,640)
Health and human services	391,692	226,339	38,544	-	(126,809)		(126,809)
Culture and recreation	582,219	183,562	69,114	-	(329,543)		(329,543)
Debt service	263,008	-	-	-	(263,008)		(263,008)
Total Governmental Activities	21,378,415	1,248,711	453,412	724,515	(18,951,777)		(18,951,777)
<u>Business-Type Activities:</u>							
Water	962,480	903,628	-	-	-	\$ (58,852)	(58,852)
Sewer	672,992	607,188	-	-	-	(65,804)	(65,804)
Total Business-Type Activities	1,635,472	1,510,816	-	-	-	(124,656)	(124,656)
Total Primary Government	\$ 23,013,887	\$ 2,759,527	\$ 453,412	\$ 724,515	(18,951,777)	(124,656)	(19,076,433)
<u>General Revenues:</u>							
					17,015,555	-	17,015,555
					1,140,898	-	1,140,898
					132,284	-	132,284
					473,754	57,881	531,635
					81,239	9,594	90,833
<u>Transfers (net)</u>							
					(419,262)	389,209	(30,053)
Total general revenues and transfers					18,424,468	456,684	18,881,152
Change in Net Position					(527,309)	332,028	(195,281)
<u>Net Position:</u>							
Beginning of year (as restated; see Note V)					45,655,979	7,585,493	53,241,472
End of year					\$ 45,128,670	\$ 7,917,521	\$ 53,046,191

See accompanying notes to basic financial statements.

**TOWN OF UPTON, MASSACHUSETTS**

**GOVERNMENTAL FUNDS  
BALANCE SHEET  
JUNE 30, 2015**

	General	Community Preservation	Town Hall Renovation	Nonmajor Governmental Funds	Total Governmental Funds
<b>Assets</b>					
Cash and cash equivalents	\$ 1,740,204	\$ 669,598	\$ 153,816	\$ 551,543	\$ 3,115,161
Investments	1,378,898	790,372	-	2,816,292	4,985,562
Receivables, net of allowance for uncollectibles:					
Real estate and personal property taxes	1,507,387	19,744	-	-	1,527,131
Motor vehicle excise taxes	127,793	-	-	-	127,793
Departmental	-	-	-	61,017	61,017
Due from other governments	-	-	-	91,712	91,712
Total Assets	<u>4,754,282</u>	<u>1,479,714</u>	<u>153,816</u>	<u>3,520,564</u>	<u>9,908,376</u>
<b>Deferred Outflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Total Assets and Deferred Outflows of Resources</b>	<u>\$ 4,754,282</u>	<u>\$ 1,479,714</u>	<u>\$ 153,816</u>	<u>\$ 3,520,564</u>	<u>\$ 9,908,376</u>
<b>Liabilities</b>					
Warrants and accounts payable	\$ 340,615	\$ -	\$ -	\$ 54,572	\$ 395,187
Retainage payable	-	-	25,125	-	25,125
Other liabilities	5,120	-	-	-	5,120
Bond anticipation note payable	-	-	-	312,007	312,007
Total Liabilities	<u>345,735</u>	<u>-</u>	<u>25,125</u>	<u>366,579</u>	<u>737,439</u>
<b>Deferred Inflows of Resources</b>					
Unavailable revenues - property taxes	1,349,923	19,744	-	-	1,369,667
Unavailable revenues - motor vehicle excise taxes	127,793	-	-	-	127,793
Unavailable revenues - departmental	-	-	-	61,017	61,017
Total Deferred Inflows of Resources	<u>1,477,716</u>	<u>19,744</u>	<u>-</u>	<u>61,017</u>	<u>1,558,477</u>
<b>Fund Balances</b>					
Nonspendable	-	-	-	129,709	129,709
Restricted	3,820	1,459,970	128,691	3,348,794	4,941,275
Committed	1,110,715	-	-	-	1,110,715
Assigned	45,875	-	-	-	45,875
Unassigned	1,770,421	-	-	(385,535)	1,384,886
Total Fund Balances	<u>2,930,831</u>	<u>1,459,970</u>	<u>128,691</u>	<u>3,092,968</u>	<u>7,612,460</u>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<u>\$ 4,754,282</u>	<u>\$ 1,479,714</u>	<u>\$ 153,816</u>	<u>\$ 3,520,564</u>	<u>\$ 9,908,376</u>

See accompanying notes to basic financial statements.

**TOWN OF UPTON, MASSACHUSETTS**

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION  
JUNE 30, 2015**

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<b>Total Governmental Fund Balances</b>	\$ 7,612,460
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	50,769,434
Other long-term assets are not available to pay for current-period expenditures and are therefore unavailable within the funds.	1,558,477
Long-term liabilities are not due and payable in the current period and are therefore, not reported in the government funds:	
Other postemployment benefits	(2,321,600)
Net pension liability	(5,923,101)
Bonds and notes payable	<u>(6,567,000)</u>
<b>Net Position of Governmental Activities</b>	<u><u>\$ 45,128,670</u></u>

See accompanying notes to basic financial statements.



**TOWN OF UPTON, MASSACHUSETTS**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -  
GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2015**

	<u>General</u>	<u>Community Preservation</u>	<u>Town Hall Renovation</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Revenues</b>					
Real estate and personal property taxes, net	\$ 16,732,096	\$ 344,541	\$ -	\$ -	\$ 17,076,637
Intergovernmental	690,669	195,448	-	720,514	1,606,631
Motor vehicle and other excises	1,118,463	-	-	-	1,118,463
Licenses and permits	155,568	-	-	-	155,568
Departmental and other revenue	609,284	-	-	404,440	1,013,724
Penalties and interest on taxes	129,240	3,044	-	-	132,284
Fines and fees	18,402	-	-	-	18,402
Investment income	10,380	8,969	-	61,890	81,239
Contributions and donations	-	-	25,292	19,758	45,050
Total Revenues	<u>19,464,102</u>	<u>552,002</u>	<u>25,292</u>	<u>1,206,602</u>	<u>21,247,998</u>
<b>Expenditures</b>					
Current:					
General government	1,003,953	296,949	1,923,283	279,212	3,503,397
Public safety	2,918,531	-	-	101,839	3,020,370
Education	10,753,275	-	-	33,000	10,786,275
Public works	1,837,824	-	-	529,067	2,366,891
Health and human services	272,099	9,680	-	17,842	299,621
Culture and recreation	294,268	128,825	-	216,660	639,753
Fringe benefits	1,191,587	-	-	-	1,191,587
Debt service:					
Principal maturities	650,100	-	-	-	650,100
Interest	263,008	-	-	-	263,008
State and county tax assessments	57,130	-	-	-	57,130
Total Expenditures	<u>19,241,775</u>	<u>435,454</u>	<u>1,923,283</u>	<u>1,177,620</u>	<u>22,778,132</u>
<b>(Deficiency) Excess of Revenues Over Expenditures</b>	<u>222,327</u>	<u>116,548</u>	<u>(1,897,991)</u>	<u>28,982</u>	<u>(1,530,134)</u>
<b>Other Financing Sources (Uses)</b>					
Transfers in	65,000	-	-	58,000	123,000
Transfers out	(447,209)	-	(65,000)	(30,053)	(542,262)
Total Other Financing Sources, Net	<u>(382,209)</u>	<u>-</u>	<u>(65,000)</u>	<u>27,947</u>	<u>(419,262)</u>
<b>Net Change in Fund Balances</b>	<u>(159,882)</u>	<u>116,548</u>	<u>(1,962,991)</u>	<u>56,929</u>	<u>(1,949,396)</u>
<b>Fund Balances - Beginning of year</b>	<u>3,090,713</u>	<u>1,343,422</u>	<u>2,091,682</u>	<u>3,036,039</u>	<u>9,561,856</u>
<b>Fund Balances - End of year</b>	<u>\$ 2,930,831</u>	<u>\$ 1,459,970</u>	<u>\$ 128,691</u>	<u>\$ 3,092,968</u>	<u>\$ 7,612,460</u>

See accompanying notes to basic financial statements.

**TOWN OF UPTON, MASSACHUSETTS**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2015**

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**Net Change in Fund Balances - Total Governmental Fund Balances** **\$ (1,949,396)**

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is capitalized and depreciated over their estimated useful lives. The following represents capital asset activity during 2015:

Capital outlays	2,653,974	
Depreciation expense	<u>(1,375,838)</u>	1,278,136

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. The following activity was recorded in 2015:

Debt maturities	<u>650,100</u>	650,100
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Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds:

Other postemployment benefits	(436,100)	
Net pension liability	<u>(92,419)</u>	(528,519)

Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable differ between the two statements. The amount presented represents the difference based on the two methodologies.

22,370

**Change in Net Position of Governmental Activities** **\$ (527,309)**

See accompanying notes to basic financial statements.

**TOWN OF UPTON, MASSACHUSETTS**

**PROPRIETARY FUNDS  
STATEMENT OF NET POSITION**

**JUNE 30, 2015**

	Business-Type Activities Enterprise Funds		
	Water	Sewer	Total
<b>Assets</b>			
Current assets:			
Cash and cash equivalents	\$ 763,441	\$ 248,536	\$ 1,011,977
User charges receivable	343,944	242,966	586,910
Due from the Commonwealth	-	72,000	72,000
Total current assets	1,107,385	563,502	1,670,887
Noncurrent assets:			
Due from the Commonwealth	-	241,794	241,794
Capital assets, net of accumulated depreciation	8,576,436	4,262,568	12,839,004
<b>Total Assets</b>	9,683,821	5,067,864	14,751,685
<b>Deferred Outflows of Resources</b>			
Pensions	206	194	400
<b>Liabilities</b>			
Current liabilities:			
Accounts payable and accrued expenses	23,688	17,429	41,117
Accrued interest expense	30,887	3,216	34,103
Current portion of long-term debt	288,662	309,638	598,300
Total current liabilities	343,237	330,283	673,520
Noncurrent liabilities:			
Long-term debt	4,070,522	1,136,279	5,206,801
Other postemployment benefits	147,640	140,760	288,400
Net pension liability	342,810	323,033	665,843
<b>Total Liabilities</b>	4,904,209	1,930,355	6,834,564
<b>Deferred Inflows of Resources</b>	-	-	-
<b>Net Position</b>			
Net investment in capital assets	4,217,252	2,888,651	7,105,903
Unrestricted	562,566	249,052	811,618
<b>Total Net Position</b>	\$ 4,779,818	\$ 3,137,703	\$ 7,917,521

See accompanying notes to basic financial statements.

**TOWN OF UPTON, MASSACHUSETTS**

**PROPRIETARY FUNDS  
STATEMENT OF REVENUES, EXPENSES,  
AND CHANGES IN NET POSITION  
YEAR ENDED JUNE 30, 2015**

	Business-Type Activities Enterprise Funds		
	Water	Sewer	Total
<b>Operating Revenues</b>			
Charges for services	\$ 903,628	\$ 607,188	\$ 1,510,816
Total Operating Revenues	903,628	607,188	1,510,816
<b>Operating Expenses</b>			
Operating costs	632,577	521,177	1,153,754
Depreciation expense	207,809	71,565	279,374
Total Operating Expenses	840,386	592,742	1,433,128
<b>Operating Income (Loss)</b>	63,242	14,446	77,688
<b>Nonoperating Revenues (Expenses)</b>			
Intergovernmental	-	57,881	57,881
Interest income	4,171	5,423	9,594
Interest expense	(122,094)	(80,250)	(202,344)
Transfers, net	203,738	185,471	389,209
Total Nonoperating Revenues, Net	85,815	168,525	254,340
<b>Change in Net Assets</b>	149,057	182,971	332,028
<b>Net Position - Beginning of year (a)</b>	4,630,761	2,954,732	7,585,493
<b>Net Position - End of year</b>	\$ 4,779,818	\$ 3,137,703	\$ 7,917,521

See accompanying notes to basic financial statements.

**TOWN OF UPTON, MASSACHUSETTS**

**PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS  
YEAR ENDED JUNE 30, 2015**

	Business-Type Activities Enterprise Funds		
	Water	Sewer	Total
<b>Cash Flows from Operating Activities</b>			
Receipts from users	\$ 833,778	\$ 571,993	\$ 1,405,771
Payments to vendors and employees	(580,748)	(463,282)	(1,044,030)
Net Cash Provided by Operating Activities	253,030	108,711	361,741
<b>Cash Flows from Noncapital Financing Activities</b>			
Transfers, net	203,738	185,471	389,209
Net Cash Provided by Noncapital Related Financing Activities	203,738	185,471	389,209
<b>Cash Flows from Capital and Related Financing Activities</b>			
Acquisition and property and equipment	(77,490)	-	(77,490)
Intergovernmental receipts for debt service	-	125,760	125,760
Principal payments on bonds payable	(283,662)	(300,838)	(584,500)
Interest income	4,171	5,423	9,594
Interest expense	(123,246)	(80,441)	(203,687)
Net Cash Used for Capital and Related Financing Activities	(480,227)	(250,096)	(730,323)
<b>Net change in cash and cash equivalents</b>	(23,459)	44,086	20,627
<b>Cash and cash equivalents - Beginning of year</b>	786,900	204,450	991,350
<b>Cash and cash equivalents - End of year</b>	\$ 763,441	\$ 248,536	\$ 1,011,977
<b>Reconciliation of Operating Income to Net Cash (Used for) Provided By Operating Activities:</b>			
Operating income (loss)	\$ 63,242	\$ 14,446	\$ 77,688
Depreciation expense	207,809	71,565	279,374
Changes in assets and liabilities:			
Receivables, net	(69,850)	(35,195)	(105,045)
Accounts payable and other liabilities	51,829	57,895	109,724
Net Cash (Used for) Provided by Operating Activities	\$ 253,030	\$ 108,711	\$ 361,741

See accompanying notes to basic financial statements.

**TOWN OF UPTON, MASSACHUSETTS**

**STATEMENT OF FIDUCIARY NET POSITION**

**JUNE 30, 2015**

	Private Purpose Trust Funds	OPEB Trust Fund	Agency Funds
<b>Assets</b>			
Cash and cash equivalents	\$ -	\$ -	\$ 517,988
Investments	1,413,306	95,096	-
Accounts receivable	-	-	10,184
<b>Total Assets</b>	<u>1,413,306</u>	<u>95,096</u>	<u>528,172</u>
<b>Liabilities</b>			
Warrants and accounts payable	-	-	3,667
Deposits	-	-	521,511
Other liabilities	-	-	2,994
<b>Total Liabilities</b>	<u>-</u>	<u>-</u>	<u>528,172</u>
<b>Net Position Held in Trust For</b>			
OPEB	-	95,096	-
Other purposes	1,413,306	-	-
<b>Total Net Position</b>	<u>\$ 1,413,306</u>	<u>\$ 95,096</u>	<u>\$ -</u>

See accompanying notes to basic financial statements.

**TOWN OF UPTON, MASSACHUSETTS**

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
YEAR ENDED JUNE 30, 2015**

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	Private Purpose Trust Funds	OPEB Trust Fund
<b>Additions</b>		
Town contributions	\$ -	\$ 65,000
Investment income	17,097	43
Total Additions	17,097	65,043
<b>Deductions</b>		
Education	14,046	-
Total Deductions	14,046	-
<b>Transfers In</b>	-	30,053
<b>Change in Net Position</b>	3,051	95,096
<b>Net Position - Beginning of year</b>	1,410,255	-
<b>Net Position - End of year</b>	\$ 1,413,306	\$ 95,096

See accompanying notes to basic financial statements.

# TOWN OF UPTON, MASSACHUSETTS

## NOTES TO BASIC FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED JUNE 30, 2015

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### **I. Summary of Significant Accounting Policies**

The basic financial statements of the Town of Upton (the “Town”) have been prepared in conformity with generally accepted accounting principles (“GAAP”) as applied to state and local governments. GAAP is prescribed by the Governmental Accounting Standards Board (“GASB”), which is the primary standard-setting body for state and local governmental entities. The following is a summary of the more significant policies and practices used by the Town.

#### **A. Reporting Entity**

The Town, which is located in Worcester County is approximately thirty-five miles southwest of Boston and fifteen miles southeast of Worcester and, was incorporated as a town in 1785. The governing structure utilizes an open town meeting format with an elected three-member Board of Selectmen and an appointed Town Manager who performs and oversees the Town’s daily executive and administrative duties. Selectmen serve three-year terms. The Town provides governmental services for the territory within its boundaries, including police and fire protection, public education in grades K to 12 through a regional district, library, water and sewer services, street maintenance, parks and recreational facilities. The water and sewer services are self-funded and treated as business enterprises.

Component units, while separate entities, are in substance part of the governmental operations if the significance of their operations and/or financial relationship with the Town meet certain criteria. Pursuant to these criteria there are no component units required to be included in the financial statements.

#### **B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual government funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

Major Fund Criteria – Major funds must be reported if both of the following criteria are met:

- 1) The total assets, liabilities, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least ten percent of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental or total enterprise funds), and



- 2) The total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least five percent of the corresponding element for all governmental and enterprise funds combined.

In addition, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

### **C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are proprietary funds. Under this method, revenues are recorded when earned and expenses are recorded when a liability is incurred. Property taxes are recognized as revenues in the fiscal year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*. For the most part, the effect of interfund activity has been removed from the government-wide financial statements.

The governmental fund financial statements are reported using *the current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when susceptible to accrual (i.e. measurable and available). Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for interest on general long-term debt, which is recognized when payment is due, certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

The Town considers property tax revenues to be available if they are both material and collected within sixty days after the end of the fiscal year. Investment income associated with the current fiscal period is susceptible to accrual and has been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when the cash is received and are recognized as revenue at that time.

The Town reports the following major governmental funds:

*General Fund* – is the government’s primary operating fund. It accounts for all financial resources of the general government except those required to be accounted for in another fund.

*Community Preservation Fund* – is used to account for specific activities related to the purchase of land parcels within the Town for community preservation purposes as well as historical preservation.

*Town Hall Renovation Fund* – is used to account for the construction and renovation activities undertaken in fiscal year 2013 and completed in fiscal year 2015 relative to the renovation of the Upton town hall. The Town does not expect to report this fund as a major fund in fiscal year 2016.

The *nonmajor governmental funds* consist of special revenue, capital projects and permanent funds that are aggregated and presented in the nonmajor governmental funds column on the governmental funds financial statements. The following describes the general use of these fund types:

*Special Revenue Funds* – are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

*Capital Projects Funds* – are used to account for financial resources that are restricted, committed or assigned to expenditures for capital outlays.

*Permanent Funds* – are used to account for financial resources that are restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

The proprietary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Under this method, revenues are recognized when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are user charges and fees, while operating expenses consist of salaries, ordinary maintenance, assessments, indirect costs and depreciation. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The Town reports the following major proprietary funds:

*Water Enterprise Fund* – accounts for user charges collected to finance costs associated with maintaining the related infrastructure within the Town boundaries by which the water activities are processed.

*Sewer Enterprise Fund* – accounts for user charges collected to finance costs associated with maintaining the related infrastructure within the Town boundaries by which the sewer activities are processed.

Fiduciary fund financial statements are reported using the *economic resources measurement focus* and use the *accrual basis of accounting*. Fiduciary funds are used to account for assets held in a trustee capacity and cannot be used to support the governmental programs. The Town reports the following fiduciary fund:

*Private Purpose Trust Funds* – are used to account for all trust arrangements under which the principal income generated from donated investments benefits private individuals and/or organizations and not the Town. The Town's private purpose trust funds are primarily used for scholarship and welfare programs.

Other Postemployment Benefits Trust Fund – is used to account for funds accumulated by the Town to assist it in its future OPEB obligations. This fiduciary fund was established in fiscal year 2015.

Agency Funds – are used to account for funds received for and paid to other funds, individuals or organizations such as those held on deposit by the Town for various purposes including planning board deposits.

#### **D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Equity**

Deposits and Investments – The Town’s cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Investments for the Town are reported at fair value.

Receivables – Real estate and personal property taxes are assessed on January 1 every year. Bills are sent quarterly and are due on August 1, November 1, February 1, and May 1, or thirty days subsequent to the mailing date. Interest accrues on delinquent taxes up to the statutory percentage rate per annum. Property taxes levied are recorded as receivables in the fiscal year of the levy. The Town is permitted to take delinquent tax accounts into tax titles fourteen days subsequent to the mailing of demand of delinquent taxes.

Real estate taxes, water and user fees are secured through a lien process in the second quarter of the following fiscal year and are considered 100% collectible. Accordingly, an allowance for uncollectible accounts for these receivables is not reported. All personal property tax, excise tax and other departmental receivables are shown net of an allowance for uncollectible accounts, which are comprised of those outstanding amounts greater than five years old, if material.

The Town has entered into loan agreements since 1998 with the Massachusetts Water Pollution Abatement Trust (“MWPAT”). The Town expects to be subsidized by MWPAT in future years on a periodic basis for interest costs relative to its sewer business-type activities until maturity of these agreements. The Town is legally obligated for the total amount of the debt so such amounts have been recorded in the accompanying basic financial statements under the sewer enterprise business-type activities.

Inventories and Prepaid Items – Inventories, which are not material to the basic financial statements, are considered to be expenditures at the time of purchase. Certain payments to vendors reflect costs applicable to future accounting periods and may be recorded as prepaid items in both government-wide and governmental fund financial statements.

Capital Assets – Capital assets, which include land, buildings and improvements, machinery and equipment, vehicles and infrastructure (e.g. roads, water and sewer mains and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the estimated fair market value at the date of donation. Net interest incurred during the construction phase of capital assets of business-type activities, if material, is included as part of the capitalized value of the assets constructed.

Capital assets (excluding land and construction-in-process) are depreciated using the straight line method over the following estimated useful lives:

Infrastructure	25 to 75 years
Buildings and improvements	20 to 50 years
Equipment, furniture, fixtures and vehicles	3 to 10 years

All purchases and construction costs in excess of \$5,000 are capitalized at the date of acquisition or construction, if their expected lives are greater than two years. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

*Interfund Balances* – Activity between funds that are representative of lending arrangements outstanding at the end of the fiscal year are referred to as either *due to/from other funds* or *advances to/from other funds*. All other outstanding balances between funds are reported as due to/from other funds.

Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as *internal balances*.

*Interfund Transfers* – During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out in the individual fund statements. Transfers between and within governmental and fiduciary funds are eliminated from the governmental activities in the statement of activities. Any residual balances outstanding between the governmental activities and the business-type activities are reported in the statement of activities as *transfers, net*.

*Investment Income* – Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by state law. Investment income of the proprietary funds is retained by the respective funds.

*Compensated Absences* – The Town permits employees to accumulate earned but unused vacation benefits. Amounts related to these benefits are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only if they have matured. The Town has calculated the compensated absence obligation and determined that it is not material to the financial statements.

*Long-term Obligations* – Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bond anticipation notes payable are reported net of the applicable bond premium or discount.

In the governmental fund financial statements, the face amount of long-term debt issued is reported as other financing sources. Premiums received on a debt issuance are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are exclusively reported as general government expenditures regardless of whether they are withheld from the actual proceeds.

*Deferred Outflows/Inflows of Resources* – In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reports items related to its net pension liability as deferred outflows of resources in both its government-wide and business-type activities, which it expects to amortize into pension expense within the next five years.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town does not have any items that qualify for reporting as a deferred inflow in its government-wide financial statements. However, in its governmental fund financial statements, the Town reports *unavailable revenues* as deferred inflows of resources within the governmental funds balance sheet. Unavailable revenues are derived from three sources – property taxes, motor vehicle excise taxes and departmental revenues. The Town expects to recognize these items into revenue in the period(s) that these amounts become available.

*Net Position* – In the government-wide financial statements, net position reported as *net investment in capital assets* includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital related debt.

Net position is reported as restricted when amounts are not available for appropriation or are legally restricted by outside parties for a specific use. Net position has been *restricted* for the following:

*Nonexpendable permanent funds* represent the endowment portion of donor restricted trusts that support governmental programs.

*Expendable funds* represent the spendable, yet restricted, amount of various trust funds that support governmental programs.

*Community preservation funds* represent financial resources accumulated for community and historical preservation projects.

*MURSD stabilization* represents stabilization funds accumulated for the Mendon-Upton Regional School District.

*Other purposes* represent assets that are restricted by donors for specific governmental programs and uses.

*Fund Equity* – The Town presents fund balances in its governmental funds using classifications that comprise a hierarchy based primarily on the extent in which the Town is required to honor constraints on the specific purpose for which amounts in the funds can be spent.

Fund balance is reported in five components – non-spendable, restricted, committed, assigned, and unassigned as described below:

*Non-spendable* represents amounts that cannot be spent because they are either (a) not in spendable form (i.e. inventory or prepaid expenses) or (b) legally or contractually required to be maintained intact such as the corpus of an endowment.

*Restricted* represents amounts that have constraints placed either externally by third-parties (creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the Town to assess, levy, charge or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement (compelled by external parties) that those resources be used only for the specific purposes stipulated in the legislation.

*Committed* represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision making authority, which consists of the Town Meeting members through Town Meeting Votes. Those committed amounts cannot be used for any other purpose unless the Town Meeting removes or changes the specified use by taking the same type of action (through Town Meeting Votes) it employed previously to commit those amounts.

*Assigned* represents amounts that are constrained by the Town's intent to be used for specific purposes, but are neither restricted nor committed. The authority for assigning fund balance is expressed by the Town Meeting, Board of Selectmen or their designee.

*Unassigned* represents amounts that have not been restricted, committed or assigned to specific purposes within the Town's governmental funds, primarily its general fund.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources (committed, assigned and unassigned) as they are needed. When unrestricted resources (committed, assigned and unassigned) are available for use, it is the Town's policy to use committed resources first, then assigned, and then unassigned as they are needed. The Town has not established financial policies with respect to maintaining minimum fund balance amounts.

The following table reflects the Town's fund equity categorizations:

	General	Community Preservation	Town Hall Renovation	Nonmajor Governmental Funds	Total
Nonspendable:					
Perpetual permanent funds	\$ -	\$ -	\$ -	\$ 129,709	\$ 129,709
Restricted:					
General government	-	1,459,970	128,691	340,233	1,928,894
Public safety	-	-	-	6,189	6,189
Health and human services	-	-	-	33,258	33,258
Culture and recreation	-	-	-	180,823	180,823
Debt service	3,820	-	-	-	3,820
Expendable trust funds	-	-	-	2,788,291	2,788,291
Committed:					
General government	131,632	-	-	-	131,632
Public safety	21,150	-	-	-	21,150
Education	549,253	-	-	-	549,253
Public works	376,048	-	-	-	376,048
Culture and recreation	32,632	-	-	-	32,632
Assigned:					
General government	8,635	-	-	-	8,635
Public safety	5,775	-	-	-	5,775
Public works	11,640	-	-	-	11,640
Health and human services	3,699	-	-	-	3,699
Culture and recreation	16,126	-	-	-	16,126
Unassigned:					
Unrestricted	944,540	-	-	(385,535)	559,005
Capital stabilization	189,701	-	-	-	189,701
General stabilization	636,180	-	-	-	636,180
<b>Totals</b>	<b>\$ 2,930,831</b>	<b>\$ 1,459,970</b>	<b>\$ 128,691</b>	<b>\$ 3,092,968</b>	<b>\$ 7,612,460</b>

**Stabilization Funds** – The Town maintains a general stabilization fund which may be used for any municipal purpose upon a two-thirds vote of the Town Meeting. The balance of the fund totals \$636,180 at June 30, 2015 and is reported as unassigned fund balance in the general fund. The Town also maintains a capital stabilization fund which may be used for capital purposes upon a two-thirds vote of the Town Meeting. The balance of the fund totals \$189,701 at June 30, 2015 and is reported as unassigned fund balance in the general fund. In addition, the Town maintains a stabilization fund for the Mendon-Upton Regional School District, which totaled \$549,253 at June 30, 2015. This balance is reported as committed within the general fund.

**Encumbrances** – The Town's encumbrance policy regarding the general fund is to (1) classify encumbrances that arise from the issuance of purchase orders resulting from normal, approved purchasing activity as assigned, and (2) classify encumbrances that result from an action of the Town Meeting as committed. Encumbrances of funds already restricted, or committed are included within the classification of those fund balances and not reported separately.

## **E. Excess of Expenditures Over Appropriations and Deficits**

During the fiscal year ended June 30, 2015, there were no instances where expenditures exceeded appropriations. Deficits of \$385,535 in the nonmajor funds will be funded in future years through grants or other available sources.

## **F. Use of Estimates**

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

## **II. Detailed Notes to All Funds**

### **A. Deposits and Investments**

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as *cash and cash equivalents*. The deposits and investments of trust funds are held separately from those of other funds.

State laws and regulations require the Town to invest funds only in pre-approved investment instruments which include but are not necessarily limited to bank deposits, money markets, certificates of deposit, U.S. obligations, repurchase agreements, and State Treasurer's investment pool. In addition, the statutes impose various limitations on the amount and length of investments and deposits. Repurchase agreements cannot be for a period of over ninety days, and the underlying security must be a United States obligation. During the fiscal year, the Town did not enter into any repurchase agreements.

The State Treasurer's investment pool meets the criteria of an external investment pool. These investments are administered by the Massachusetts Municipal Depository Trust, which was established by the Treasurer of the Commonwealth who serves as its Trustee.

*Custodial Credit Risk: Deposits* – In the case of deposits, this is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk relative to cash holdings. At June 30, 2015, bank balances totaling \$920,331 were not covered by federal depository insurance or by other depositors' insurance programs and therefore were exposed to custodial credit risk.

*Custodial Credit Risk: Investments* – In the case of investments, this is the risk that in the event of the invested party not being able to provide required payments to investors, ceasing to exist, or filing of bankruptcy, the Town may not be able to recover the full amount of its principal investment and/or investment earnings. Of the Town's investments, \$440,900 in United States governmental obligations, \$220,110 of corporate fixed income obligations and \$4,454,056 in equity securities and mutual funds are exposed to custodial credit risk because the related securities are uninsured, unregistered and are held by the counterparty. The Town does not have a formal investment policy related to custodial credit risk.



**Credit Risk** – Statutes require the Town Treasurer to invest Town funds in bonds or notes which are legal investments for savings banks, including U.S. obligations, certificates of deposit, money market accounts, bank deposits, repurchase agreements and the State Treasurer’s investment pool. In addition, the statutes impose various limitations on the amount and length of investments and deposits. Repurchase agreements cannot be for a period of over ninety days and the underlying security must be a U.S. obligation. During the fiscal year, the Town did not enter into any repurchase agreements.

At June 30, 2015, all of the Town’s investments in U.S. government obligation were rated Aaa by Moody’s Investors Service, Inc. (“Moody’s”). Of the Town’s investments in corporate fixed income, securities with a fair value of \$25,488 were rated A1, \$64,878 were rated as A2 and \$129,744 were rated as Baa1 by Moody’s. No other investment types were rated by Moody’s or any other recognizable credit rating agency.

**Investment Maturities** – The Town had the following investments at June 30, 2015:

Investments	Fair Value	Maturity in Years		
		Less than Year	1 to 5 Years	6 to 10 Years
<u>Debt securities:</u>				
U.S. Government obligations	\$ 440,990	\$ -	\$ 440,990	\$ -
Corporate fixed income	220,110	25,001	195,109	-
Certificates of deposit	430,841	270,542	160,299	-
Total investments with maturities	1,091,941	\$ 295,543	\$ 796,398	\$ -
<u>Other investments:</u>				
Money markets	1,829,540			
State Treasurer's Investment Pool	1,378,898			
Equities	1,741,472			
Mutual funds	2,712,584			
Total Investments	\$ 8,754,435			
Cash deposits held	\$ 2,384,745			

Certificates of deposit and money market accounts have been classified as cash equivalents in these financial statements due to the liquid nature of these types of short-term investments.

**Interest Rate Risk** – The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, the Town mitigates this risk by generally limiting the average maturity of its deposits to twelve months or less.

**Concentration of Credit Risk** – The Town does not maintain balances in any single investment that would represent more than 5% of the Town’s total cash, cash equivalents and investments.

## B. Receivables

Receivables as of June 30, 2015 for the Town's individual major and nonmajor governmental funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
Property taxes	\$ 782,460	\$ -	\$ 782,460
Tax liens and foreclosures	744,671	-	744,671
Excise taxes	127,793	-	127,793
Ambulance	94,317	(33,300)	61,017
Intergovernmental	91,712	-	91,712
Total	<u>\$ 1,840,953</u>	<u>\$ (33,300)</u>	<u>\$ 1,807,653</u>

Receivables in the Town's proprietary funds consisted of the following at June 30, 2015:

	Gross Amount	Allowance for Uncollectibles	Net Amount
Water user charges	\$ 343,944	\$ -	\$ 343,944
Sewer user charges	242,966	-	242,966
Intergovernmental	313,794	-	313,794
Total	<u>\$ 900,704</u>	<u>\$ -</u>	<u>\$ 900,704</u>

Governmental funds report unavailable revenues as a deferred inflow of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. The following table identifies the components of unavailable revenues at June 30, 2015 in the governmental funds:

	General Fund	Community Preservation Fund	Nonmajor Governmental Funds	Total
Property taxes	\$ 605,252	\$ 19,744	\$ -	\$ 624,996
Tax liens and foreclosures	744,671	-	-	744,671
Excise taxes	127,793	-	-	127,793
Ambulance	-	-	61,017	61,017
	<u>\$ 1,477,716</u>	<u>\$ 19,744</u>	<u>\$ 61,017</u>	<u>\$ 1,558,477</u>

**MWPAT Loan Subsidies** – The Town has entered into a loan agreement with the MWPAT. The Town expects to be subsidized by MWPAT on a periodic basis for principal in the amount of \$313,794 and interest in the amount of \$115,279 until the maturity of this agreement in 2019. GAAP requires the recognition of gross debt relative to these agreements. Therefore, the principal amount of \$313,794 is reported as a receivable in the sewer enterprise fund.

### C. Capital Assets

Capital asset activity for the fiscal year ended June 30, 2015 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<u><b>Governmental Activities:</b></u>				
Capital assets not being depreciated:				
Land	\$ 4,590,304	\$ -	\$ -	\$ 4,590,304
Construction in process	4,600,640	-	(4,600,640)	-
Total capital assets not being depreciated	9,190,944	-	(4,600,640)	4,590,304
Capital assets being depreciated:				
Buildings and improvements	4,936,777	6,791,350	-	11,728,127
Infrastructure	52,841,615	523,929	-	53,365,544
Vehicles and equipment	5,024,945	291,233	(351,898)	4,964,280
Total capital assets being depreciated	62,803,337	7,606,512	(351,898)	70,057,951
Less accumulated depreciation for:				
Buildings and improvements	(1,589,507)	(187,567)	-	(1,777,074)
Infrastructure	(17,080,834)	(1,304,395)	-	(18,385,229)
Vehicles and equipment	(3,832,642)	(235,774)	351,898	(3,716,518)
Total accumulated depreciation	(22,502,983)	(1,727,736)	351,898	(23,878,821)
Total capital assets being depreciated, net	40,300,354	5,878,776	-	46,179,130
Governmental activities capital assets, net	\$ 49,491,298	\$ 5,878,776	\$ (4,600,640)	\$ 50,769,434

Depreciation expense was charged to functions/programs as follows:

<u><b>Governmental Activities:</b></u>	
General government	\$ 97,152
Public safety	226,690
Public works	1,385,335
Health and human services	6,066
Culture and recreation	12,493
	<u>\$ 1,727,736</u>

	Beginning Balance	Increases	Decreases	Ending Balance
<b><u>Business-type Activities: Water</u></b>				
Capital assets being depreciated:				
Buildings and improvements	\$ 659,983	\$ -	\$ -	\$ 659,983
Infrastructure	10,162,646	77,490	-	10,240,136
Vehicles and equipment	22,000	-	-	22,000
Total capital assets being depreciated	10,844,629	77,490	-	10,922,119
Less accumulated depreciation for:				
Buildings and improvements	(536,024)	(9,084)	-	(545,108)
Infrastructure	(1,595,250)	(194,325)	-	(1,789,575)
Vehicles and equipment	(6,600)	(4,400)	-	(11,000)
Total accumulated depreciation	(2,137,874)	(207,809)	-	(2,345,683)
Total Net Business-type Activities: Water	8,706,755	(130,319)	-	8,576,436
<b><u>Business-type Activities: Sewer</u></b>				
Capital assets being depreciated:				
Buildings and improvements	4,346,929	-	-	4,346,929
Infrastructure	1,020,428	-	-	1,020,428
Total capital assets being depreciated	5,367,357	-	-	5,367,357
Less accumulated depreciation for:				
Buildings and improvements	(773,985)	(57,959)	-	(831,944)
Infrastructure	(259,239)	(13,606)	-	(272,845)
Total accumulated depreciation	(1,033,224)	(71,565)	-	(1,104,789)
Total Net Business-type Activities: Sewer	4,334,133	(71,565)	-	4,262,568
Total Net Business-type Activities	\$ 13,040,888	\$ (201,884)	\$ -	\$ 12,839,004

Depreciation expense was charged to functions/programs as follows:

**Business-type Activities:**

Water	\$ 207,809
Sewer	71,565
	<u>\$ 279,374</u>

## D. Interfund Receivables, Payables and Transfers

Interfund transfers for the fiscal year ended June 30, 2015 are summarized as follows:

Transfers Out	Transfers In					Total
	General Fund	Nonmajor Funds	Water Enterprise Fund	Sewer Enterprise Fund	OPEB Trust Fund	
General fund	\$ -	\$ 58,000	\$ 203,738	\$ 185,471	\$ -	\$ 447,209 (1)
Nonmajor governmental funds	-	-	-	-	30,053	30,053 (2)
Community preservation funds	65,000	-	-	-	-	65,000 (3)
	<u>\$ 65,000</u>	<u>\$ 58,000</u>	<u>\$ 203,738</u>	<u>\$ 185,471</u>	<u>\$ 30,053</u>	<u>\$ 542,262</u>

- (1) \$55,500 was transferred to capital projects for debt service; \$2,500 was transferred to the conservation trust; \$203,738 and \$185,471 was transferred to the enterprise funds.
- (2) The Town formalized its OPEB trust fund in 2015; the previously reported fund balance in this trust of \$30,053 was transferred to the fiduciary funds.
- (3) The CPA fund transferred \$65,000 to the general fund.

## E. Temporary Debt

The Town (excluding component units) is authorized to borrow on a temporary basis to fund the following:

Current Operating Costs – Prior to the collection of revenues, expenditures may be financed through the issuance of tax anticipation notes (“TANS”).

Capital Projects and Other Approved Costs – Projects may be temporarily funded through the issuance of bond anticipation notes (“BANS”) or state aid anticipation notes (“SAANS”). In certain cases, prior to the issuance of these temporary notes, the governing body must take the necessary legal steps to authorize the issuance of the general obligation bonds. Temporary notes may not exceed the aggregate amount of bonds authorized or the grant award amount.

Temporary notes are general obligations of the Town and carry maturity dates that are limited by state law. Temporary notes activity for fiscal year 2015 was as follows:

Type	Interest Rate	Maturity Date	Balance July 1, 2014	Additions	Retirements	Rollovers	Balance June 30, 2015
BAN	0.55%	5/24/15	\$ 365,000	\$ -	\$ (52,993)	\$ (312,007)	\$ -
BAN	0.50%	2/27/16	-	-	-	312,007	312,007
			<u>\$ 365,000</u>	<u>\$ -</u>	<u>\$ (52,993)</u>	<u>\$ -</u>	<u>\$ 312,007</u>

These BANS were used to finance the purchase of a fire truck.

## F. Long-term Obligations

**Bond and Note Indebtedness** – The Town issues general obligation bonds and notes to provide funds for the acquisition and construction of major capital facilities. General obligation bonds and notes have been issued for both governmental and business-type activities. In addition, the Town incurs various other long-term obligations relative to post-retirement personnel costs.

State law permits the Town, under the provisions of Chapter 44, Section 10, to authorize indebtedness up to a limit of five percent of its equalized valuation. Debt issued in accordance with this section of the law is designated as being “inside the debt limit.” In addition, the Town may authorize debt in excess of that limit for specific purposes. Such debt, when issued, is designated as being “outside the debt limit.”

The following reflects the activity in the long-term liability accounts during the fiscal year ended June 30, 2015:

Description of Issue	Beginning Balance	Additions	Deletions	Ending Balance	Due within one year
<i>Governmental Activities:</i>					
General obligation bonds and notes payable	\$ 7,217,100	\$ -	\$ (650,100)	\$ 6,567,000	\$ 666,000
Other postemployment benefits, net	1,885,500	498,400	(62,300)	2,321,600	-
Net pension liability (a)	5,830,682	533,799	(437,815)	5,926,666	-
Total Governmental Activities	<u>\$ 14,933,282</u>	<u>\$ 1,032,199</u>	<u>\$ (1,150,215)</u>	<u>\$ 14,815,266</u>	<u>\$ 666,000</u>
<i>Business-type Activities:</i>					
<u>Water</u>					
General obligation bonds and notes payable	\$ 4,642,846	\$ -	\$ (283,662)	\$ 4,359,184	\$ 288,662
Other postemployment benefits, net	120,200	31,360	(3,920)	147,640	-
Net pension liability (a)	311,934	30,876	-	342,810	-
Water enterprise	<u>5,074,980</u>	<u>62,236</u>	<u>(287,582)</u>	<u>4,849,634</u>	<u>288,662</u>
<u>Sewer</u>					
General obligation bonds and notes payable	1,746,755	-	(300,838)	1,445,917	309,638
Other postemployment benefits, net	114,300	30,240	(3,780)	140,760	-
Net pension liability (a)	293,939	29,094	-	323,033	-
Sewer enterprise	<u>2,154,994</u>	<u>59,334</u>	<u>(304,618)</u>	<u>1,909,710</u>	<u>309,638</u>
Total Business-type Activities	<u>\$ 7,229,974</u>	<u>\$ 121,570</u>	<u>\$ (592,200)</u>	<u>\$ 6,759,344</u>	<u>\$ 598,300</u>
Total Long-term Obligations	<u>\$ 22,163,256</u>	<u>\$ 1,153,769</u>	<u>\$ (1,742,415)</u>	<u>\$ 21,574,610</u>	<u>\$ 1,264,300</u>

(a) Prior year balance is a restatement associated with the implementation of GASB Statement No. 68.

**Legal Debt Margin** – State law permits a Town, under the provisions of Chapter 44, Section 10, to authorize indebtedness up to a limit of 5% of its equalized valuation. Debt issued in accordance with this section of the law is designated as being “inside the debt limit.” In addition, a Town may authorize debt in excess of that limit for specific purposes. Such debt, when issued, is designated as being “outside the debt limit.” The Town’s legal debt margin as of June 30, 2015 was approximately \$49.3 million based on an equalized valuation of over \$985.6 million.

General obligation bonds outstanding at June 30, 2015 are as follows:

Description	Interest Rate	Beginning Balance	Additions	Maturities and Retirements	Ending Balance
<u>Governmental Activities:</u>					
General obligation bonds	2.00 - 5.00%	\$ 7,217,100	\$ -	\$ (650,100)	\$ 6,567,000
Total Governmental Activities		\$ 7,217,100	\$ -	\$ (650,100)	\$ 6,567,000
<u>Business-type Activities - Water</u>					
General obligation bonds	1.75 - 5.00%	\$ 4,642,846	\$ -	\$ (283,662)	\$ 4,359,184
<u>Business-type Activities - Sewer</u>					
General obligation bond	3.50 - 5.00%	204,155	-	(10,338)	193,817
MA Water Pollution Abatement Trust Note	1.25%	1,542,600	-	(290,500)	1,252,100
Sewer enterprise		1,746,755	-	(300,838)	1,445,917
Total Business-type Activities		\$ 6,389,601	\$ -	\$ (584,500)	\$ 5,805,101
Total Bond and Note Debt		\$ 13,606,701	\$ -	\$ (1,234,600)	\$ 12,372,101

Future Debt Payoff – Payments on general long-term debt obligation bonds due in future years consists of the following:

Bonded Debt - Governmental Activities:

Year Ending June 30,	Principal			Interest			Total
	Balance	Subsidy	Net	Balance	Subsidy	Net	
<u>Governmental Activities</u>							
2016	\$ 666,000	\$ -	\$ 666,000	\$ 230,599	\$ -	\$ 230,599	\$ 896,599
2017	681,000	-	681,000	210,156	-	210,156	891,156
2018	547,000	-	547,000	189,221	-	189,221	736,221
2019	562,000	-	562,000	169,574	-	169,574	731,574
2020	582,000	-	582,000	147,678	-	147,678	729,678
2021 - 2025	1,124,000	-	1,124,000	547,668	-	547,668	1,671,668
2026 - 2030	1,235,000	-	1,235,000	354,763	-	354,763	1,589,763
2031 - 2034	1,170,000	-	1,170,000	96,000	-	96,000	1,266,000
Total	\$ 6,567,000	\$ -	\$ 6,567,000	\$ 1,945,659	\$ -	\$ 1,945,659	\$ 8,512,659

Bonded Debt - Business-Type Activities:

<u>Business-type Activities: Water</u>							
2016	\$ 288,662	\$ -	\$ 288,662	\$ 116,172	\$ -	\$ 116,172	\$ 404,834
2017	292,801	-	292,801	109,320	-	109,320	402,121
2018	231,801	-	231,801	103,063	-	103,063	334,864
2019	236,801	-	236,801	97,176	-	97,176	333,977
2020	240,939	-	240,939	90,920	-	90,920	331,859
2021 - 2025	1,294,850	-	1,294,850	349,998	-	349,998	1,644,848
2026 - 2030	1,173,330	-	1,173,330	172,944	-	172,944	1,346,274
2031 - 2033	600,000	-	600,000	33,000	-	33,000	633,000
Total	\$ 4,359,184	\$ -	\$ 4,359,184	\$ 1,072,593	\$ -	\$ 1,072,593	\$ 5,431,777

<i>Business-type Activities: Sewer</i>														
2016	\$	309,638	\$	(72,000)	\$	237,638	\$	62,712	\$	(47,013)	\$	15,699	\$	253,337
2017		319,600		(76,246)		243,354		46,778		(35,816)		10,962		254,316
2018		328,800		(80,621)		248,179		30,487		(24,280)		6,207		254,386
2019		338,000		(84,927)		253,073		13,929		(8,170)		5,759		258,832
2020		12,061		-		12,061		5,255		-		5,255		17,316
2021 - 2025		86,150		-		86,150		17,661		-		17,661		103,811
2026 - 2028		51,668		-		51,668		3,618		-		3,618		55,286
Total	\$	1,445,917	\$	(313,794)	\$	1,132,123	\$	180,440	\$	(115,279)	\$	65,161	\$	1,197,284

<i>Business-type Activities: Total</i>														
2016	\$	598,300	\$	(72,000)	\$	526,300	\$	178,884	\$	(47,013)	\$	131,871	\$	658,171
2017		612,401		(76,246)		536,155		156,098		(35,816)		120,282		656,437
2018		560,601		(80,621)		479,980		133,550		(24,280)		109,270		589,250
2019		574,801		(84,927)		489,874		111,105		(8,170)		102,935		592,809
2020		253,000		-		253,000		96,175		-		96,175		349,175
2021 - 2025		1,381,000		-		1,381,000		367,659		-		367,659		1,748,659
2026 - 2030		1,224,998		-		1,224,998		176,562		-		176,562		1,401,560
2031 - 2033		600,000		-		600,000		33,000		-		33,000		633,000
Total	\$	5,805,101	\$	(313,794)	\$	5,491,307	\$	1,253,033	\$	(115,279)	\$	1,137,754	\$	6,629,061

*MWPAT Loan Subsidies* – As previously noted in Note I. B., the Town has entered into a loan agreement with the MWPAT. The Town expects that it will be subsidized by MWPAT on a periodic basis for principal in the amount of \$313,794 and interest in the amount of \$115,279 until the maturity of this agreement in 2019.

*Authorized and Unissued Debt* – At June 30, 2015, the Town had authorized and unissued debt for the following:

<u>Project</u>	<u>Amount</u>
Road projects subject to state reimbursement	<u>\$ 878,702</u>

### **III. Other Information**

#### **A. Retirement System**

*Pension Plan Description* – The Town contributes to the Worcester Regional Retirement System (the “Retirement System”), a cost-sharing multiple-employer defined benefit pension plan. The Retirement System was established under Chapter 32 of Massachusetts General Laws. The Retirement System is administered by the Worcester Regional Retirement Board (the “Retirement Board”). Stand-alone financial statements for the year ended December 31, 2014 were issued and are available by submitting a request to the Retirement System at 23 Midstate Drive, Suite 106, Auburn, Massachusetts 01501.



Current membership in the Retirement System for all ninety-five employers as of December 31, 2014 was as follows:

Active and inactive employees	8,550
Retirees and beneficiaries currently receiving benefits and terminated employees entitled to benefits but not yet receiving them	<u>3,253</u>
	<u>11,803</u>

**Benefit Terms** – Membership in the Retirement System is mandatory for all full-time employees and non-seasonal, part-time employees who, in general, regularly work more than twenty hours per week. Members of the Retirement System do not participate in the federal Social Security retirement system.

Massachusetts contributory retirement system benefits are uniform from retirement system to system. The Retirement System provides for retirement allowance benefits up to a maximum of 80% of a participant's highest three-year or five-year average annual rate of regular compensation, depending on the participant's date of hire. Benefit payments are based upon a participant's age, length of creditable service, level of compensation and job classification.

The most common benefits paid by the Retirement System include normal retirement, disability retirement and survivor benefits.

Normal retirement generally occurs at age 65. However, participants may retire after twenty years of service or at any time after attaining age 55, if hired prior to April 2, 2012 or at any time after attaining age 60 if hired on or after April 2, 2012. Participants with hire dates subsequent to January 1, 1978 must have a minimum of ten years' creditable service in order to retire at age 55. Participants become vested after ten years of service. Benefits commencing before age 65 are provided at a reduced rate. Members working in certain occupations may retire with full benefits earlier than age 65.

Ordinary disability retirement is where a participant is permanently incapacitated from a cause unrelated to employment. Accidental disability retirement is where the disability is the result of an injury or illness received or aggravated in the performance of duty. The amount of benefits to be received in such cases is dependent upon several factors, including the age at which the disability retirement occurs, the years of service, average compensation and veteran status.

Survivor benefits are extended to eligible beneficiaries of participants whose death occurs prior to or following retirement.

Cost-of-living adjustments granted to members of Massachusetts retirement systems granted between 1981 and 1997 and any increases in other benefits imposed by the Commonwealth during those years have been the financial responsibility of the Commonwealth. Beginning in 1998, the funding of cost-of-living amounts became the responsibility of the participating units like the Retirement System.

The Retirement System may be amended or terminated in whole or in part at any time by the Massachusetts Legislature, provided that no such modification, amendment or termination shall be made that would deprive a current member of superannuation pension rights or benefits provided under applicable laws of Massachusetts, if such member has paid the stipulated contributions specified in sections or provisions of such laws. There were no significant changes to the Retirement System's benefit terms in 2015.

Contributions Requirements – The Retirement Board has elected provisions of Chapter 32, Section 22D (as amended) of Massachusetts General Laws, which require that a funding schedule be established to fully fund the pension plan by June 30, 2040. Under provisions of this law, participating employers are assessed their share of the total retirement cost based on the entry age, normal actuarial cost method.

The Town contributed \$437,815 to the Retirement System in fiscal year 2015, which equaled the actuarially-determined contribution requirement for the fiscal year. The Town's contributions as a percentage of covered payroll was approximately 13% in fiscal year 2015.

Net Pension Liability – At June 30, 2015, the Town reported a liability of \$6,592,509 for its proportionate share of the net pension liability. The net pension liability was measured as of January 1, 2014 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. These figures were updated by the independent actuary to December 31, 2014. There were no material changes made in this update to the actuarial assumptions (see below) nor were there any material changes to the Retirement System's benefit terms since the actuarial valuation.

The Town's proportion of the net pension liability is based on a projection of the Town's long-term share of contributions to the Retirement System relative to the projected contributions of all employers. The Town's proportion was approximately 1.11% at December 31, 2014, which was consistent with the proportion measured at January 1, 2014.

Fiduciary Net Position – The elements of the Retirement System's basic financial statements (that is, all information about the Retirement System's assets, deferred outflows of resources, liabilities, deferred inflows of resources and fiduciary net position) can be found in the Retirement System's full financial statements as of and for the year ended December 31, 2014, which can be obtained by contacting the Retirement Board.

The Retirement System's fiduciary net position was determined using the accrual basis of accounting. The Retirement System's accounting records are maintained on a calendar-year basis in accordance with the standards and procedures established by the Massachusetts Public Employee Retirement Administration Commission, or PERAC. Contributions from employers and employees are recognized in the period in which they become due pursuant to formal commitments, statutory or contractual requirements. Benefit payments (including refunds of employee contributions) are recorded when incurred, regardless of the timing of payment. Investments are reported at fair value; fair value is determined as the price one would receive in an orderly transaction between market participants at a measurement date.

Pension Expense – The Town recognized \$589,804 in pension expense in the statement of activities in fiscal year 2015.

Deferred Outflows of Resources and Deferred Inflows of Resources – At June 30, 2015, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual Experience	\$ —	\$ —
Changes of assumptions	—	—
Net difference between projected and actual earnings on pension plan investments	3,965	—
Changes in proportion and differences between Town contributions and proportionate share of contributions	—	—
Town contributions subsequent to the measurement date	—	—
Total	<u>\$ 3,965</u>	<u>\$ —</u>

The deferred outflows of resources and deferred inflows of resources are expected to be recognized in the Town's pension expense as follows:

Year ended June 30,	
2016	\$ 991
2017	991
2018	991
2019	<u>992</u>
Total	<u>\$ 3,965</u>

Actuarial Valuation – The measurement of the Retirement System's total pension liability is developed by an independent actuary. The latest actuarial valuation was performed as of January 1, 2014. The significant actuarial assumptions used in the January 1, 2014 actuarial valuation included:

Inflation:	Not explicitly assumed for the update to December 31, 2014 (3.5% per year for the actuarial valuation as of January 1, 2014).
Salary increased:	3.0% per year, including longevity.
Investment rate of return:	8.0%, net of pension plan investment expense, including inflation.
Mortality rates:	Based on the RP-2000 Mortality Table projected to 2014 with Scale AA.
Disabled life mortality:	For disabled retirees, the mortality rates were based on the RP-2000 Mortality Table set forward two years.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future rates of returns (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included

in the Retirement System's target allocation as of December 31, 2014 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Global equity	43 %	8.23 %
Fixed income	23 %	5.05 %
Private equity	10 %	9.75 %
Real estate	10 %	6.50 %
Timber/natural resources	4 %	6.88 %
Hedge funds	10 %	7.00 %

**Discount Rate** – The discount rate used to measure the total pension liability in the January 1, 2014 actuarial valuation report was 8.0%. The projection of cash flows used to determine the discount rate assumed plan member contributions were made at the current contribution rate and that employer contributions will be made at rates equal to the actuarially-determined contribution rates and the member rate. Based on those assumptions, the Retirement System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity Analysis** – The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 8.0% as well as the Town's proportionate share of the net pension liability using a discount rate that is one percentage point lower (7.0%) or one percentage point higher (9.0%) than the current rate:

	1% Decrease (7.0%)	Current Discount (8.0%)	1% Increase (9.0%)
Town's proportionate share of the net pension liability	\$ 8,026,653	\$ 6,596,509	\$ 5,374,690

## B. Risk Financing

The Town is exposed to various risks of loss related to torts; theft, damage, and destruction of assets; errors and omissions; natural disasters; and various employee benefits including health, worker's compensation, and unemployment compensation. The Town essentially transfers its risk through payment of its annual assessment, which is adjusted according to the Town's experience history. All insurance except is carried through conventional, commercial carriers.

## C. OPEB – Other Postemployment Benefits

**Plan Description** – In addition to the pension benefits previously described, the Town provides health and life insurance benefits to current and future retirees, their dependents and beneficiaries (hereinafter referred to as the "Plan") in accordance with MGL Chapter 32B. Specific benefit provisions and contribution rates are established by collective bargaining agreements, state law, and Town ordinance. All benefits are provided through the Town's insurance program. The Plan does not issue a stand-alone financial report since there are no assets legally segregated for the sole purpose of paying benefits under the Plan.

As of July 1, 2012 (the date of the latest actuarial valuation report), the number of participants in the Plan consisted of 58 active employees and 11 retired employees, which include spouses, for a total of 69 participants.

**Funding Policy** - The contribution requirements of Plan members and the Town are established and may be amended by the Town. Retirees contribute 50% of the cost of the calculated health insurance contributions. The remainder of the health insurance premiums is funded by the Town. The Town currently contributes enough money to the Plan to satisfy current obligations on a pay-as-you-go basis. The costs of administering the Plan are paid by the Town.

**Annual OPEB Cost and Net OPEB Obligation** - The Town's annual OPEB cost is calculated based on the annual required contribution ("ARC") of the employer, an actuarially determined amount that is calculated in accordance with GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefit Plans Other Than Pension Plans*. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded liabilities over a period not to exceed thirty years.

The following table reflects the activity regarding the Town's OPEB obligation:

		<u>Business-type Activities</u>		
	<u>Governmental Activities</u>	<u>Water</u>	<u>Sewer</u>	<u>Total</u>
OPEB obligation - beginning of year	\$ 1,885,500	\$ 120,200	\$ 114,300	\$ 2,120,000
Annual required contribution	525,100	33,040	31,860	590,000
Adjustments to ARC	(26,700)	(1,680)	(1,620)	(30,000)
Contributions made	(62,300)	(3,920)	(3,780)	(70,000)
OPEB obligation - end of year	<u>\$ 2,321,600</u>	<u>\$ 147,640</u>	<u>\$ 140,760</u>	<u>\$ 2,610,000</u>

Trend information regarding annual pension cost, the percentage of the annual pension cost contributed and the net pension obligation is as follows:

<u>Fiscal Year Ended</u>	<u>Annual OPEB Cost (AOPEBC)*</u>	<u>Percentage of AOPEBC Contributed</u>	<u>Net OPEB Obligation</u>
June 30, 2015	\$ 590,000	11.9%	\$ 2,610,000
June 30, 2014	590,000	11.9%	2,120,000
June 30, 2013	520,000	11.5%	1,670,000

\* Reflected in the statement of activities as follows:

The AOPEBC was charged to the following functional programs: General Government \$78,765; Public Safety \$325,562; Public Works \$73,514; Health and Human Services \$26,255; Culture and Recreation \$21,004, Water \$33,040 and Sewer \$31,860.

**Funding Status and Funding Progress** – The funded status of the Plan at June 30, 2015 for the most recent actuarial valuation performed as of July 1, 2012, was as follows:

Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Entry Age Normal Cost (B)	Unfunded AAL (UAAL) (B – A)	Funded Ratio (A/B)	Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
\$ -	\$ 4,180,000	\$ 4,180,000	0.00%	\$ 3,540,000	118 %

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events into the future. Amounts determined regarding the funded status of the Plan and the ARC of the employer are subject to continual revision as estimates are compared to actual results and past expectations.

**Methods and Assumptions** – Projections of benefits for financial reporting purposes are based on the substantive Plan and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and the Plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The significant methods and assumptions as of the latest valuation are as follows:

Valuation date	July 1, 2012
Investment rate of return	4.0%; pay-as-you-go scenario
Discount rate	4.0%
Healthcare/Medical cost trend rate	10% grading down to 5% over six years
Actuarial cost method	Projected unit credit
Remaining amortization period	30 years as of July 1, 2012
Amortization method	Level dollar amount over 30 years

#### **D. Commitments and Contingencies**

**General** – The Town is party to certain legal claims, which are subject to many uncertainties, and the outcome of individual litigation matters is not always predictable with assurance. Although the amount of liability, if any, at June 30, 2015, cannot be determined, management believes that any resulting liability, if any, should not materially affect the basic financial statements of the Town at June 30, 2015.

**Appellate Tax Board** – The Town has pending cases filed with the Massachusetts Appellate Tax Board of the Commonwealth of Massachusetts (“ATB”). All of these cases pertain to the telephone and telegraph companies, who have challenged their assessed valuations of personal property. In total, the assessed values for ATB cases exceeded \$17.3 million at June 30, 2015.

The Town cannot estimate at this time the amount of previously assessed property taxes (and interest) that may be refunded to these tax payers, if any. Furthermore, the Town cannot determine the likelihood of the taxpayers’ success at the ATB. Therefore, no loss provision has been made in the Town’s basic financial statements.

*Grant Compliance* – Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, would not have a material effect on its financial condition.

#### **IV. Implementation of New GASB Pronouncements**

##### **A. Current Year Implementations**

In June 2012, the GASB issued GASB Statement No. 67, *Financial Reporting for Pension Plans*. This Statement replaces the requirements of Statement No. 25, *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans* and Statement 50 as they relate to pension plans that are administered through trusts or similar arrangements meeting certain criteria. This Statement built upon the existing framework for financial reports of defined benefit pension plans, which included a statement of fiduciary net position (the amount held in a trust for paying retirement benefits) and a statement of changes in fiduciary net position. Statement 67 enhanced note disclosures and RSI for both defined benefit and defined contribution pension plans. Statement 67 also required the presentation of new information about annual money-weighted rates of return in the notes to the financial statements and in 10-year RSI schedules. The provisions of this Statement became effective for financial statements for periods beginning after June 15, 2013 and impacted the financial reports of the Retirement System and not the financial statements of the Town.

In June 2012, the GASB issued GASB Statement No. 68, *Accounting and Financial Reporting for Pensions — an amendment of GASB Statement No. 27*. Statement 68 replaced the requirements of Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers* and Statement No. 50, *Pension Disclosures*, as they relate to governments that provide pensions through pension plans administered as trusts or similar arrangements that meet certain criteria. Statement 68 required governments providing defined benefit pensions to recognize their long-term obligation for pension benefits as a liability for the first time, and to more comprehensively and comparably measure the annual costs of pension benefits. The Statement also enhanced accountability and transparency through revised and new note disclosures and required supplementary information. The provisions of GASB 68 became effective for the Town in fiscal year 2015 and had a material effect on its financial statements and required a restatement of the prior period's reported net position. Refer to Note V.

In January 2013, the GASB issued GASB Statement No. 69, *Government Combinations and Disposals of Government Operations*. GASB 69 established accounting and financial reporting standards to government combinations and disposals of government operations. The provisions of GASB 69 became effective for the Town in fiscal 2015 and did not have a material effect on its financial statements.

In April 2013, the GASB issued GASB Statement No. 70, *Accounting and Financial Reporting for Nonexchange Financial Guarantees*. The objective of GASB 70 was to improve accounting and financial reporting by governments that extend and receive nonexchange financial guarantees. The provisions of GASB 70 became effective for the Town in fiscal year 2015 and did not have a material effect on its financial statements.

In November 2013, the GASB issued GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68*. The objective of GASB 71 was to address an issue regarding application of the transition provisions of GASB 68. The issue related to amounts associated with contributions, if any, made by a state or local government employer or nonemployer contributing entity to a defined pension plan after the measurement date of the government's beginning net pension liability. The provisions of GASB 71 became effective for the Town in fiscal year 2015 and had a material effect on its financial statements. Refer to Note V.

## **B. Future Year Implementations**

In February 2015, the GASB issued GASB Statement No. 72, *Fair Value Measurement and Application*. GASB 72 addresses accounting and financial reporting issues relating to fair value measurements by providing guidance for determining a fair value measurement for financial reporting purposes. The provisions of this Statement are effective for financial reporting periods beginning after June 15, 2015 (fiscal year 2016). The Town is currently evaluating whether adoption will have a material impact on the financial statements.

In June 2015, the GASB issued GASB Statement No. 73, *Accounting and Financial Reporting for Pension and Related Assets That Are Not within the Scope of GASB Statement No. 68 and Amendments to Certain Provision of GASB Statement No. 67 and No. 68*. The objective of GASB 73 is to improve the usefulness of information about pensions included in the general purpose external financial reports of state and local governments for making decisions and assessing accountability. This Statement establishes requirements for defined benefit pensions that are not within the scope of Statement 68, as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement 68. The provisions of this Statement are effective for financial reporting periods beginning after June 15, 2015 (fiscal year 2016) – except those provisions that address employers and governmental nonemployer contributing entities for pensions that are not within the scope of GASB Statement No. 68, which are effective for fiscal years beginning after June 15, 2106 (fiscal year 2017). The Town is currently evaluating whether adoption will have a material impact on the financial statements.

In June 2015, the GASB issued GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other than Pension Plans*. GASB 74's objective is to improve the usefulness of information about postemployment benefits other than pensions included in the general purpose external financial reports of state and local governmental OPEB plans for making decisions and assessing accountability. The provisions of this Statement are effective for financial reporting periods beginning after June 15, 2016 (fiscal year 2017). The Town is currently evaluating whether adoption will have a material impact on the financial statements.

In June 2015, the GASB issued GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pension Plans*. GASB 75 establishes new accounting and financial reporting requirements for governments whose employees are provided with OPEB, as well as for certain nonemployer governments that have a legal obligation to provide financial support for OPEB provided to the employees of other entities. The provisions of this Statement are effective for financial reporting periods beginning after June 15, 2017 (fiscal year 2018). The Town is currently evaluating whether adoption will have a material impact on the financial statements.



In June 2015, the GASB issued GASB Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. The objective of GASB 76 is to identify – in the context of the current governmental financial reporting environment – the hierarchy of generally accepted principles, or GAAP. This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The provisions of this Statement are effective for financial reporting periods beginning after June 15, 2015 (fiscal year 2016). The Town is currently evaluating whether adoption will have a material impact on the financial statements.

## V. Restatement

The following table illustrates the restatement made to the Town's June 30, 2014 net position balances as a result of the Town's adoption of GASB Statement No. 68:

	Governmental Activities	Business-type Activities	Total
Net position at June 30, 2014, as previously reported	\$ 51,486,661	\$ 8,191,366	\$ 59,678,027
Record net pension liability at June 30, 2014	<u>(5,830,682)</u>	<u>(605,873)</u>	<u>(6,436,555)</u>
Net position at June 30, 2014, as restated	<u>\$ 45,655,979</u>	<u>\$ 7,585,493</u>	<u>\$ 53,241,472</u>

	Water	Sewer	Total
Net position at June 30, 2014, as previously reported	\$ 4,942,695	\$ 3,248,671	\$ 8,191,366
Record net pension liability at June 30, 2014	<u>(311,934)</u>	<u>(293,939)</u>	<u>(605,873)</u>
Net position at June 30, 2014, as restated	<u>\$ 4,630,761</u>	<u>\$ 2,954,732</u>	<u>\$ 7,585,493</u>

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**TOWN OF UPTON, MASSACHUSETTS**

**REQUIRED SUPPLEMENTARY INFORMATION - PENSIONS**  
**YEAR ENDED JUNE 30, 2015**

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**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**

*(dollar amounts are in thousands)*

	Year Ended December 31, <u>2014</u>
Town's proportion of the net pension liability (asset)	1.107858%
Town's proportionate share of the net pension liability (asset)	\$ 6,593
Town's covered-employee payroll	\$ 3,248
Town's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	203.0%
Plan fiduciary net position as a percentage of the total pension liability	47.94%

**SCHEDULE OF THE TOWN CONTRIBUTIONS TO PENSION PLAN**

*(dollar amounts are in thousands)*

	Year Ended December 31, <u>2014</u>
Actuarially determined contribution	\$ 438
Contributions in relation to the actuarially determined contribution	<u>438</u>
Contribution deficiency (excess)	<u>\$ -</u>
Town's covered-employee payroll	\$ 3,248
Contributions as a percentage of covered-employee payroll	13.5%

This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is compiled, information is presented for those years in which information is available.

See accompanying independent auditors' report.

**TOWN OF UPTON, MASSACHUSETTS**

**REQUIRED SUPPLEMENTARY INFORMATION**  
**YEAR ENDED JUNE 30, 2015**

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**SCHEDULES OF FUNDING PROGRESS**

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
	(a)	(b)	(b-a)	(a/b)	(c)	(b-a/c)
7/1/2012	\$ -	\$ 4,180,000	\$ 4,180,000	0.0%	\$ 3,540,000	118.1%
7/1/2009	-	4,298,116	4,298,116	0.0%	2,746,676	156.5%

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**SCHEDULES OF CONTRIBUTION FUNDING**

Year Ended June 30,	Annual Required Contributions	Actual Contributions	Percentage Contributed
2015	\$ 590,000	\$ 165,000	28.0%
2014	550,000	70,000	12.7%
2013	520,000	60,000	11.5%

See accompanying independent auditors' report.

TOWN OF UPTON, MASSACHUSETTS

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL - GENERAL FUND  
YEAR ENDED JUNE 30, 2015**

	Budgeted Amounts		Actual		Actual	Variance
	Original	Final	Budgetary		Budgetary	Favorable
	Budget	Budget	Amounts	Encumbrances	Adjusted	(Unfavorable)
<b>REVENUES</b>						
Real and personal property taxes	\$ 16,559,752	\$ 16,559,752	\$ 16,728,297	\$ -	\$ 16,728,297	\$ 168,545
Intergovernmental	685,204	685,204	690,669	-	690,669	5,465
Motor vehicle excise taxes	1,045,000	1,045,000	1,118,463	-	1,118,463	73,463
Licenses and permits	120,000	120,000	155,568	-	155,568	35,568
Departmental and other	571,750	571,750	609,284	-	609,284	37,534
Penalties and interest on taxes	116,000	116,000	129,240	-	129,240	13,240
Fines and forfeits	11,000	11,000	18,402	-	18,402	7,402
Investment income	10,000	10,000	7,659	-	7,659	(2,341)
Total Revenues	19,118,706	19,118,706	19,457,582	-	19,457,582	338,876
<b>EXPENDITURES</b>						
General government	1,400,768	1,457,268	1,003,201	177,507	1,180,708	276,560
Public safety	2,916,439	2,937,589	2,878,231	21,150	2,899,381	38,208
Education	10,777,137	10,777,137	10,753,275	-	10,753,275	23,862
Public works	2,168,871	2,323,871	1,828,724	376,048	2,204,772	119,099
Health and human services	307,263	307,263	268,849	-	268,849	38,414
Culture and recreation	338,993	353,993	291,668	32,632	324,300	29,693
State and county tax assessments	57,130	57,130	57,130	-	57,130	-
Pension and fringe benefits	1,196,815	1,196,815	1,191,587	-	1,191,587	5,228
Debt service	611,142	611,142	913,108	-	913,108	(301,966)
Total Expenditures	19,774,558	20,022,208	19,185,773	\$ 607,337	19,793,110	229,098
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	65,000	65,000	65,000		65,000	-
Transfers out	(512,209)	(512,209)	(512,209)		(512,209)	-
Total Other Financing Sources (Uses)	(447,209)	(447,209)	(447,209)		(447,209)	-
<b>Excess (Deficiency) of Revenues and Other Financing Sources Over Expenditures/Use of Prior Year Budgetary Fund Balance</b>	<u>(1,103,061)</u>	<u>(1,350,711)</u>	<u>\$ (175,400)</u>		<u>\$ (782,737)</u>	<u>\$ 567,974</u>
<u>Other budgetary items</u>						
Uses of free cash	160,500	408,150				
Prior year encumbrances and articles	884,776	884,776				
Overlay surplus release	51,275	51,275				
Overlay deficits	(10,487)	(10,487)				
Other	16,997	16,997				
	<u>\$ 1,103,061</u>	<u>\$ 1,350,711</u>				

## TOWN OF UPTON, MASSACHUSETTS

### REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2015

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#### I. Budgetary Basis of Accounting

Budgetary Information – An annual budget is legally adopted for the general fund and the Enterprise Fund. Financial orders are initiated by the Town Manager, recommended by the Town Finance Committee and approved by the Town Meeting at the Town's annual meeting in each spring. Expenditures may not legally exceed appropriations at the department level or in the categories of personnel and non-personnel expenses. Department heads may transfer, without Town Meeting approval, appropriation balances from one account to another within their department or budget, and within the categories of personnel and non-personnel. The Town Meeting must approve any transfer of unencumbered appropriation balances between departments. At the close of each fiscal year, unencumbered appropriation balances lapse and revert to unassigned fund balance. The Town adopts an annual budget for the general fund in conformity with the guidelines described above. During fiscal year 2015, supplemental budgetary appropriations, were not significant. The Town Accountant has the responsibility to ensure that budgetary control is maintained in the manner in which the appropriations were voted by Town Meeting. Budgetary control is exercised through the Town's accounting system.

Budgetary-to-GAAP Reconciliation – The Town's general fund is prepared on a basis of accounting other than GAAP to conform to the Uniform Municipal Accounting System basis of accounting as prescribed by the Massachusetts Department of Revenue. A reconciliation of the budgetary-basis to GAAP-basis results for the general fund for the fiscal year ended June 30, 2015, is as follows:

	Accounting Differences	Fund Perspective Differences	Total
Revenue on a budgetary basis			\$ 19,457,582
Sixty day receivable difference	\$ 3,799	\$ -	3,799
Interest earned by Stabilization Fund	-	2,721	2,721
Revenue on a GAAP basis	<u>\$ 3,799</u>	<u>\$ 2,721</u>	<u>\$ 19,464,102</u>
Expenditures on a budgetary basis			\$ 19,185,773
Expenditure recognition	\$ (8,998)	\$ -	(8,998)
Transfer recognition - OPEB	-	65,000	65,000
Expenditures on a GAAP basis	<u>\$ (8,998)</u>	<u>\$ 65,000</u>	<u>\$ 19,241,775</u>

Other financing sources and uses were the same under both methodologies.

Appropriation Deficits – During the fiscal year ended, there were no instances where expenditures exceeded appropriations in the general fund.



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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND  
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

The Honorable Members of the Board of Selectmen  
Town of Upton, Massachusetts

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Upton, Massachusetts (the "Town"), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements and have issued our report thereon dated March 3, 2016.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Roselli Clark and Associates*

Roselli, Clark & Associates  
Certified Public Accountants  
March 3, 2016